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**IN THE UNITED STATES DISTRICT COURT**  
**FOR THE DISTRICT OF ARIZONA**

C.M., on her own behalf and on behalf of her  
minor child, B.M.; L.G., on her own behalf and  
on behalf of her minor child, B.G.; M.R., on her  
own behalf and on behalf of her minor child,  
J.R.; O.A., on her own behalf and on behalf of  
her minor child, L.A.; and V.C., on her own  
behalf and on behalf of her minor child, G.A.,

Plaintiffs,

v.

United States of America,

Defendant.

No. 2:19-cv-05217-SRB

**PLAINTIFFS' OPPOSITION  
TO AMENDED MOTION TO  
CONSOLIDATE CASES FOR  
COMMON POLICY-BASED  
DISCOVERY ONLY**

No. 2:20-cv-00065-SRB

A.P.F. on his own behalf and on behalf of his  
 minor child, O.B.; J.V.S. on his own behalf and  
 on behalf of his minor child, H.Y.; J.D.G. on his  
 own behalf and on behalf of his minor child,  
 M.G.; H.P.M. on his own behalf and on behalf  
 of his minor child, A.D.; M.C.L. on his own  
 behalf and on behalf of his minor child, A.J.;  
 and R.Z.G. on his own behalf and on behalf of  
 his minor child, B.P.,

Plaintiffs,

v.

United States of America,

Defendant.

Two years into discovery in these cases, and one month before the close of fact discovery, Defendant now moves this Court for an order consolidating this action with *F.R. v. United States*, No. CV-21-00339-PHX-DLR, “for the sole purpose of coordinating policy-based discovery common to each case,” but without offering any proposal for how such consolidation would work in practice.<sup>1</sup> ECF 215 at 1. Because consolidation would cause delay, inconvenience, and prejudice to *C.M.* and *A.P.F.* Plaintiffs, Defendant’s motion should be denied.

District courts have “broad discretion whether or not to consolidate actions” under Fed. R. Civ. P. 42(a).” *Allen v. Hylands, Inc.*, 2012 WL 1656750, at \*2 (C.D. Cal. May 2, 2012) (citing *Pierce v. County of Orange*, 526 F.3d 1190, 1203 (9th Cir. 2008)). In determining whether to consolidate actions, “a court weighs the interest in judicial convenience against the potential for delay, confusion, and prejudice caused by consolidation.” *Paxonet Commc’ns, Inc. v. TranSwitch Corp.*, 303 F. Supp. 2d 1027,

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<sup>1</sup> Defendant broadly defines “policy-based discovery” as encompassing “the national, policy-related decision-making of senior government officials, as well as the implementation of those policies by officials and employees with the Border Patrol Sectors, ICE Field Offices, and U.S. Attorney’s Offices.” Motion at 2.

1028 (N.D. Cal. 2003); *see also Allen*, 2012 WL 1656750, at \*2 (“In determining whether consolidation is appropriate, courts weigh ‘the saving of time and effort consolidation would produce against any inconvenience, delay, or expense that it would cause.’”) (citation omitted). In weighing the benefits of consolidation against any prejudice, “[t]he court may consider factors such as disparate trial dates or different stages of discovery as weighing against consolidation of the cases.” *Single Chip Sys. Corp. v. Intermec IP Corp.*, 495 F. Supp. 2d 1052, 1057 (S.D. Cal. 2007); *see also Parapluie v. Mills*, 2012 WL 13009100, at \*6 (C.D. Cal. Jan. 26, 2012) (“Even if some common questions of law or fact are presented, ‘this does not justify consolidation, . . . where . . . parties would be prejudiced by [the fact that] the cases are in different phases of pre-trial procedures.’”) (citation omitted). Further, where the plaintiffs in one action oppose consolidation with another action, “[c]onsolidation is . . . likely to waste just as much time as it saves because counsel for the two sets of plaintiffs will need to reach consensus on litigation decisions.” *Allen*, 2012 WL 1656750, at \*6.

As the party seeking consolidation under Fed. R. Civ. P. 42(a), Defendant bears the burden to establish that the requirements for consolidation have been met. *Single Chip Sys. Corp.*, 495 F. Supp. 2d at 1057. Defendant has failed to meet that burden here.

Consolidation at this late stage will only serve to delay and complicate discovery in these cases. In *C.M.* and *A.P.F.*, Defendant has produced over 78,000 policy-related documents;<sup>2</sup> each Plaintiff has served all or nearly all of its allotted interrogatories, requests for production, and requests for admission; and Plaintiffs have conducted six policy depositions, with several additional policy depositions already scheduled, and the deadline for completing fact discovery is July 15, 2022. In *F.R.*, by contrast, the initial Rule 16 Scheduling Conference was held just last month, and the deadline for

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<sup>2</sup> This total does not reflect the total number of *unique* documents produced given the substantial number of duplicates.

1 completing fact discovery is March 5, 2023. *See F.R. v. United States*, No. CV-21-  
 2 00339-PHX-DLR, ECF 50 at 1-2.<sup>3</sup> Even if Defendant produced to the *F.R.* plaintiffs  
 3 every document produced in *C.M.* and *A.P.F.* tomorrow, it would take the *F.R.* plaintiffs  
 4 months—at a minimum—to get up to speed to enable them to meaningfully participate  
 5 in the remaining depositions in these cases. Given the different procedural postures of  
 6 the cases, consolidation would prejudice *C.M.* and *A.P.F.* Plaintiffs by significantly  
 7 delaying this action. At the most recent conference, on June 2, 2022, the Court stated  
 8 that it did not want to extend any discovery deadlines. Hr’g Tr. at 16:16-17:4 (June 2,  
 9 2022). Consolidation is thus inappropriate. *See, e.g., Glass v. Intel Corp.*, 2007 WL  
 10 2265663, at \*5 (D. Ariz. Aug. 6, 2007) (denying consolidation because it “may likely  
 11 lead to unreasonable delay in this action” given the different procedural postures of the  
 12 cases); *U.S. Rubber Recycling, Inc. v. Encore Int’l, Inc.*, 2011 WL 311014, at \*13 (C.D.  
 13 Cal. Jan. 7, 2011) (denying motion to consolidate where “consolidating the two cases  
 14 would unduly delay the case at hand” and consolidation might “unnecessarily  
 15 compromise[ ]” the schedule); *accord Spurgeon v. Olympic Panel Prods. LLC*, 2008  
 16 WL 1805726 (W.D. Wash. Apr. 21, 2008).

17 As a practical matter, consolidation would hinder expeditious and efficient  
 18 resolution of Plaintiffs’ claims by requiring *C.M.* and *A.P.F.* Plaintiffs to reach  
 19 consensus with the *F.R.* Plaintiffs as to litigation strategy and division of labor. *C.M.*  
 20 and *A.P.F.* Plaintiffs already must coordinate with each other to select which policy-  
 21 level government officials to depose, what topics and documents to cover, and to split  
 22 time questioning such officials. Requiring Plaintiffs to coordinate with counsel for  
 23 other Plaintiffs—particularly where, as discussed below, there may be differences in  
 24 focus or strategy—would be unduly burdensome and result in further delay. *See Allen*,

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26 <sup>3</sup> Further, oral argument on Defendant’s motion to dismiss has not yet been  
 27 held. *See* No. CV-21-00339-PHX-DLR, ECF 52 (scheduling argument for June 24,  
 28 2022).

2012 WL 1656750, at \*2. Contrary to Defendant’s contention, consolidation would not in any way “benefit” *C.M.* and *A.P.F.* Plaintiffs. *See* Motion at 4.

The absence of any concrete proposal for consolidation in Defendant’s Motion only increases Plaintiffs’ concerns that consolidation is a delay tactic. The contours of Defendant’s consolidation proposal are entirely unclear. Defendant’s Motion does not explain what consolidation would look like where *C.M.* and *A.P.F.* are *two years* ahead of *F.R.* in discovery and many policy-level depositions have already taken place. When Plaintiffs asked Defendant to explain how the proposed consolidation would affect Plaintiffs in *C.M.* and *A.P.F.*, given the rapidly approaching deadline for fact discovery in those cases, counsel for Defendant stated Defendant’s belief that it was “premature” to discuss such details.

Finally, as Defendant acknowledges, there are factual differences among the cases. *See* Motion at 1 (acknowledging that “the specific factual issues concerning the Plaintiffs in [*F.R.*] differ from those in *C.M.* and *A.P.F.*”); *id.* at 3 (discussing “the noticeable, fact-based differences between the Plaintiffs in [*F.R.*] and those in *C.M.* and *A.P.F.*”). For instance, the *F.R.* plaintiffs were separated during a different time period than all *C.M.* and most *A.P.F.* Plaintiffs, before Attorney General Sessions issued the Zero Tolerance memorandum. *See F.R.* Compl. ¶ 27. Moreover, according to Defendant, the adult *F.R.* plaintiff was prosecuted, was transferred to U.S. Marshal Service custody, and served a sentence of five days—in contrast to the *C.M.* and *A.P.F.* Plaintiffs who were never prosecuted or held in criminal custody. *See F.R.*, No. CV-21-00339-PHX-DLR, ECF 30 at 7; *see* Hr’g Tr. at 11:10-12:6 (June 2, 2022) (noting that the *C.M.* and *A.P.F.* adult plaintiffs were never in criminal custody). Defendant’s assertion that “plaintiffs from each case will necessarily need to depose the same policy-level federal officials and obtain the same non-individualized documentary evidence,”

1 Motion at 4, is therefore inaccurate.<sup>4</sup> Even for common depositions, the factual  
 2 differences likely would result in Plaintiffs in the various cases pursuing differing  
 3 strategies or lines of questioning during policy-level depositions. *C.M.* and *A.P.F.*  
 4 Plaintiffs should not be forced to carve out time for other Plaintiffs to question policy-  
 5 level witnesses at this stage in the case. And, as a practical matter, trying to schedule  
 6 depositions based on the availability of counsel in multiple cases is likely to cause  
 7 delay.

8 Accordingly, Plaintiffs respectfully request that the Court deny Defendant's  
 9 Motion.

10  
 11 RESPECTFULLY SUBMITTED this 22nd day of June, 2022.

12 /s/ Diana E. Reiter

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26 <sup>4</sup> To the extent there is overlap in documents and testimony needed, there are  
 27 less prejudicial ways to accomplish the efficiency Defendant seeks. For example,  
 Defendant could offer the policy-related documents and deposition transcripts from  
 the *C.M.* and *A.P.F.* cases to the *F.R.* plaintiffs.

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